Commissioners' Office, Lake County Painesville, OH, December 21, 2004

The Board of County Commissioners, in and for Lake County, Ohio, met this day in regular session with the following members present:

Commissioners: Troy, Aufuldish and Sines

Commissioner Sines presented the following resolution and moved its adoption.

# RESOLUTION AUTHORIZING EXECUTION OF A MEMORANDUM OF UNDERSTANDING BETWEEN THE LAKE COUNTY BOARD OF COMMISSIONERS ON BEHALF OF THE LAKE COUNTY STORMWATER MANAGEMENT DEPARTMENT AND PAINESVILLE TOWNSHIP

WHEREAS, the Board of County Commissioners hereby finds and determines that all formal actions relative to the adoption of this resolution were taken in an open meeting of this Board of County Commissioners, and that all the deliberations of this Board of County Commissioners and of its committees, if any, which resulted in formal actions, were taken in meetings open to the public, in full compliance with applicable legal requirements, including Section 121.22 of the Revised Code, and

WHEREAS, the Lake County Stormwater Management Department is recommending execution of a Memorandum of Understanding between the Lake County Board of Commissioners on behalf of the Lake County Stormwater Management Department and Painesville Township, and

WHEREAS, the Lake County Stormwater Management Department acting on behalf of Painesville Township, will be responsible for compliance with the laws of the Ohio Environmental Protection Agency regarding Phase II Stormwater Illicit Discharge Detection and Elimination activities and corresponding education activities as set forth in the Agreement. Said Memorandum of Understanding is incorporated herein by reference and made a part of this resolution.

NOW, THEREFORE, BE IT RESOLVED, that the Board of County Commissioners, in and for Lake County, Ohio, hereby authorizes execution of a Memorandum of Understanding between the Lake County Board of Commissioners on behalf of the Lake County Stormwater Management Department and Painesville Township.

BE IT FURTHER RESOLVED, that the Clerk of the Board is hereby directed to forward certified copies of this resolution to the Lake County Auditor; Budget Director; Jill Green, Stormwater Management Department; Painesville Township Trustees, 55 Nye Road, Painesville, OH 44077.

Commissioner Aufuldish seconded the resolution and the roll being called upon its adoption, the vote resulted as follows:

"AYES": Commissioners: Troy, Aufuldish and Sines

"NAYS": Commissioner: None

Resolution adopted, Amy Elszasz, Clerk

#### **CLERK'S CERTIFICATION**

I, Amy Elszasz, duly appointed Clerk of the Board of County Commissioners, do hereby certify that this is a true and accurate copy of a resolution adopted by said Board on December, 21, 2004, and recorded in the Commissioners' Journal, Volume 2004.

WITNESS my hand this 21st day of December, 2004 in Painesville, Ohio.

Amy Elszasz, Clerk
Board of Commissioners, in and

for Lake County, Ohio

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### Memorandum of Understanding

# Lake County Board of Commissioners & Painesville Township

This Memorandum of Understanding ("MOU") is entered into this and solve the Township of Painesville ("Township"), by its Board of Trustees, and Lake County, by its Board of County Commissioners ("Commissioners"). This Agreement shall be subject to annual review and modification as provided below.

#### **Purpose**

The Commissioners recognize the need for effective collaboration in carrying out their mandated responsibilities in fulfillment of a National Pollutant Discharge Elimination System ("NPDES") permit from the Ohio Environmental Protection Agency ("OEPA"). The purpose of this MOU is to acknowledge certain duties undertaken by the Lake County Stormwater Management Department ("LCSMD") in fulfillment of its OEPA permit number 3GQ00068\*AG, authorizing discharges of stormwater from a municipal separate storm sewer system (MS4), and to define the role of the Township in assisting the LCSMD to fulfill those duties.

### The parties to the MOU hereby recognize the following:

- The LCSMD was formed by the Lake County Board of Commissioners pursuant to O.R.C. 6117.01 to assist local communities in the management of stormwater runoff and related resource management issues. LCSMD, through its staff, is a recognized expert in stormwater management issues.
- 2. The Township also provides certain stormwater services to its residents.
- 3. To ensure compliance with the NPDES stormwater permit, both the LCSMD and the Township will cooperate within the authority granted to each entity by the Ohio Revised Code to provide stormwater services to local residents.

#### **Duties of LCSMD**

Under this MOU, LCSMD agrees to the following:

1. Use best faith efforts to ensure that stormwater services are provided to the Township as required in NPDES permit number 3GQ00068\*AG.

- 2. Use its best faith efforts to collect information from and consult with the Township when fulfilling certain permit obligations.
- 3. Use its best faith effort to collect information, consult with its partners and the Township to coordinate stormwater management services between its partner organizations (Attachment A) to ensure its member communities meet their obligations under the NPDES permit.
- 4. Recognize the role in the stormwater management program of the Township.
- 5. Use operational and maintenance services that can be provided by the Township.
- 6. Adopt, apply and enforce Township recommendations when the LCSMD deems them technically feasible and economically reasonable solutions to resource management and conservation problems.

The LCSMD and its partners agree to provide the following services to Painesville Township related to the requirements of their NPDES permit number 3GQ00068\*AG:

# 1. Minimum Control Measure #1 and #2 – Public Education and Outreach and Public Involvement and Participation

- a. Develop and distribute newsletter addressing stormwater pollution.
- b. Make newsletter and other educational publications available on the LCSMD website.
- c. Develop and implement a mass media program.
- d. Make educational materials from partner agencies available in public places throughout drainage district.
- e. Conduct or make available at least three stormwater management workshops annually during permit period for developers, public employees and private groups.
- f. Prepare community specific stormwater presentations when requested.
- g. Prepare educational workshop on water quality impacts from illicit discharges for homeowners and small businesses in member LCSMD communities.
- h. Work with the Township to identify target areas for catch basin and stormwater discharge (outfall) labeling program.
- Advertise storm sewer labeling program on LCSMD website and in at least one LCSWCD publication per year.
- j. Lead storm sewer labeling program.

- k. Involve local students in stream monitoring program each year.
- Lead annual stream cleanup workdays on major streams.
- m. Advertise annual stream clean up events on stormwater website and in stormwater newsletter.
- n. Install stream crossing signs and advertise for public sponsorship.

### 2. Minimum Control Measure #3 – Illicit Discharge Detection and Elimination

- a. Complete a drainage district storm sewer system map.
- b. Develop a list of all home sewage treatment systems connected to the municipal separated sewage system (MS4) within boundaries.
- c. Locate all outfalls on storm sewer system map.
- d. Develop a regulation to prohibit illicit discharges to the MS4 and authorize access for inspection.
- e. Visually screen and if required test 20 percent of known outfalls annually. Water quality testing includes sampling for fecal coliform, nutrients, heavy metals, oil and grease and total dissolved solids as needed based on indicators resulting from visual screening.
- f. Initiate process to remove 25 percent of known illicit discharges during each permitting period utilizing regulatory / enforcement mechanisms based on prioritized problem areas determined by water quality and quantity of flow at outfalls.
- g. Assist with the elimination of 5 percent of known illicit discharges during each permitting period.
- h. Consider adopting point of sale inspection ordinance and adopt if appropriate.
- i. Develop and distribute susceptible businesses stormwater management guide.

### 3. Minimum Control Measure #4 – Construction Site Stormwater Runoff Control

- a. Development of erosion and sediment control regulations.
- b. Establish procedures to accept and consider public comments concerning construction sites.
- c. Document public comments and take appropriate action.

- d. Provide at least two workshops per year to educate developers, builders and installers on how to comply with erosion and sediment control rules.
- e. Review stormwater management plans for development and redevelopment projects in Lake County and participating Level 2 communities.
- f. Inspect active construction sites for Lake County and participating Level 2 communities. The frequency of inspections may vary but subdivisions will be visited at least once every two weeks. Individual lots will be inspected a minimum of once per month during the construction period.
- g. Pursue injunctions to abate violations.

# 4. Minimum Control Measure #5 - Post Construction Stormwater Runoff Control on New Development and Redevelopment

- a. Develop a riparian and wetland setback regulation.
- b. Develop model stormwater management rules and regulations.
- c. Work to have development and redevelopment projects include structural best-management practices (BMPs) in the project plans
- d. Conduct a post-construction site visit immediately after completion of the project for Lake County and participating Level 2 communities to ensure that stormwater management controls have been properly installed.
- e. Conduct a six month post-construction site visit to ensure all stormwater management controls are operating effectively.

### 5. Minimum Control Measure #6 - Good Housekeeping and Pollution Prevention

- a. Develop employee training program for the Township.
- b. Distribute a training program or directly train all Township employees involved in construction and maintenance activities.
- c. Clean and maintain all regional MS4 facilities (storm sewers, culverts, detention basins, ditches, etc.) on a five year cycle or more frequently when needed within the Township (see attached map).
- d. Work with the Township to develop a street sweeping program based on traffic and environmentally sensitive areas.
- e. Purchase street sweeper.

- f. Regularly sweep County-owned curbed roads at least every other month during good weather.
- g. Work with Township to develop a road salting program that meets NPDES Phase II requirements.

### 6. Administration, Regulation and Enforcement

- a. Provide interagency and intercommunity coordination services.
- b. Act as liaison for regulatory agencies to ensure fulfillment of all permit requirements.
- c. Ensure the Township is informed of regulatory issues.
- d. Prepare and submit all regulatory compliance reports including information on County and Township drainage systems.

#### 7. Finance

- a. Prepare and distribute all bills for individual property parcels based on amount of impervious area on each parcel in proportion to the equivalent residential unit (ERU) set at 3,050 square feet by resolution of the Lake County Board of Commissioners.
- b. Actively seek grant and low interest loan funding for stormwater projects located within the LCSMD drainage district dealing with public education, public involvement, illicit discharge detection and employee training.
- c. Prepare cooperative agreements between LCSMD and partner organizations and member communities.
- d. Conduct all budgeting and accounting for LCSMD.
- e. Provide the Township with an annual accounting of LCSMD funds and general work activities in the form of an annual report.

### 8. Data Collection and Management

- a. Maintain base mapping and property records for regional stormwater system.
- b. Conduct stream sampling and habitat surveys as necessary.

### 9. Planning, Design and Construction of Regional Drainage Systems

a. Conduct planning program for those regional stormwater systems within the Township including hydrologic and hydraulic studies, water quality studies and watershed planning.

- b. Conduct rain and flow monitoring and evaluation projects on those regional stormwater systems within the Township.
- c. Prepare floodplain map revisions for areas within the Township.
- d. Prepare and fund a capital program for the construction and repair of regional stormwater infrastructure based on priority of needs.

#### 10. Operations and Maintenance

- a. Be responsible for all operational and maintenance activities related to the regional stormwater system as designated on the attached map located within the Township. System includes streams, culverts, bridges, stream banks and channels, storm sewers, inlets and catch basins, and detention and infiltration facilities.
- b. The LCSMD and Painesville Township will meet every two years to update the regional stormwater system map.

### **Duties of the Township of Painesville**

The Township agrees to provide the following services related to the LCSMD NPDES stormwater permit:

# 1. Minimum Control Measure #1 and #2 – Public Education and Outreach and Public Involvement and Participation

 a. Provide LCSMD with information regarding any additional public education and outreach and public involvement and participation efforts beyond those performed by LCSMD annually.

# 2. Minimum Control Measure #3 - Illicit Discharge Detection and Elimination

- a. Provide LCSMD with storm sewer mapping information.
- b. Adopt such resolutions to prohibit illicit discharges to the MS4s and to authorize access for inspection as have been authorized pursuant to the Ohio Revised Code.

## 3. Minimum Control Measure #4 – Construction Site Stormwater Runoff Control

a. Pursuant to and authorized by Ohio Revised Code, adopt such erosion and sediment control resolution covering soil disturbing activities greater than one acre.

# 4. Minimum Control Measure #5 - Post Construction Stormwater Runoff Control on New Development and Redevelopment

- a. Enforce such riparian and wetland setback resolutions as have been adopted and authorized pursuant to the Ohio Revised Code.
- b. Assist with the development of county stormwater management rules and regulations.
- c. Adopt such stormwater management rules and regulations as are authorized by the Ohio Revised Code.

## 5. Minimum Control Measure #6 – Good Housekeeping and Pollution Prevention

- a. Assist LCSMD by making Township employees available for the County sponsored employee training program and/or use LCSMD prepared materials to train all the Township maintenance and construction employees.
- b. Develop comprehensive Township vehicle maintenance program.
- c. Inspect and maintain Township vehicles at least twice per year.
- d. Install oil separators at Township maintenance facilities.
- e. Wash Township equipment in locations that drain to oil separators or other approved treatment system.
- f. Implement cleaning and maintenance program for local, nonregional storm culverts and ditches as authorized by the Ohio Revised Code.
- g. Regularly sweep locally owned curbed roads at least once per year during good weather.
- h. Ensure Township road salt is stored in covered bins.
- i. Ensure that the road salting program meets NPDES Phase II requirements.

#### 6. Reporting

a. Provide annual documentation in a form deemed acceptable by LCSMD for inclusion in the regulatory report for Township work associated with the six minimum controls.

Painesville Township may provide additional services to LCSMD that are deemed reasonable by the Board of Trustees and that are not specifically referenced in this MOU.

#### **Agreed Procedures**

- 1. The LCSMD and the Township will meet periodically to review the effectiveness of this Agreement, coordinate individual and joint progress and exchange information.
- 2. All services provided by LCSMD and the Township are offered on a non-discriminatory basis without regard to race, color, national origin, religion, age, marital status or handicap.
- 3. The Township recognizes the LCSMD's obligation to make its reports and other written materials available to the public on request in accordance with the Ohio Public Records Act.
- 4. This Agreement may be amended or terminated at any time by mutual consent, or terminated by either party giving six months notice in writing to the other. Termination will begin at the end of the calendar year.
- 5. It is mutually understood and agreed that each party recognizes that the other party has specific and separate duties to perform under the terms of this Agreement and that there are specific joint tasks to be performed that are required to satisfy the stormwater Phase II regulations contained in the NPDES permit. The parties agree to work separately or together as the circumstances may require on any and all issues which may be brought to either party's attention from time to time by regulatory agencies or others having jurisdiction over either the parties or the permits referred to herein. The parties agree that the Commissioners shall indemnify and hold the Township harmless from any and all claims, actions, or causes of action and any and all damages, direct or indirect that may arise as a result of the work that LCSMD is required to perform pursuant to this Agreement. The parties further agree that the Township shall indemnify and hold the Commissioners harmless from any and all claims, actions, or causes of action and any and all damages, direct or indirect that may arise as a result of the work that the Township is required to perform pursuant to this Agreement.
- 6. The parties hereby acknowledge that LCSMD, as the Township's representative to the various regulatory agencies having jurisdiction over either the parties or the permits referred to herein, may from time to time receive notice of pending actions, complaints and/or inquiries related to the Township's responsibilities under this Agreement or the permits referred to herein. The parties agree that the Township upon notification of pending actions, complaints and/or inquiries from LCSMD, shall prepare any schedules, reports or other actions and/or proceed with corrective action in a timely manner as may be required. However, should the Township fail to take timely action as required by the regulatory agency having jurisdiction, it shall indemnify and hold the Commissioners harmless from any and all claims, actions, or

- causes of action and any and all damages, direct or indirect that may arise as a result of the Township's inaction.
- 7. In the event that this Agreement is terminated for any reason, any and all real property or interests in real property located within the Township that were acquired by the Commissioners for any purpose related to the LCSMD shall be transferred to the Township on such terms as the Township and Commissioners shall agree. Any such transfer shall comply with all applicable statutes and regulations.

In witness thereof, the parties here to have affixed their hands and seals in Lake County, Ohio this  $21^{57}$  day of  $\underline{\textit{December}}$ , 2004:

LAKE COUNTY BOARD OF COMMISSIONERS

Daniel P. Troy, President

Raymond E. Sines, Commissioner

Robert E. Aufwaish, Commissioner

PAINESVILLE TOWNSHIP BOARD OF TRUSTEES

leanette Crislip, Chairman

Angelo A. Cicconetti, Clerk Pro-Tempore

Approved as to form:

Lake County Prosecuting Attorney

12-15-04

Date

### Member Communities:

Concord Township
Fairport Harbor Village
Grand River Village
City of Kirtland
Kirtland Hills Village
Leroy Township
Madison Township
Mentor on the Lake City
Painesville Township
Perry Township
Perry Village
Timberlake Village
Wickliffe City
Willoughby Hills City
Willowick City

#### Partners:

Chagrin River Watershed Partners, Inc.
Lake County General Health Department
Lake County Soil and Water Conservation District
Ohio State University Extension